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9 **BEFORE THE**  
**BOARD OF REGISTERED NURSING**  
10 **DEPARTMENT OF CONSUMER AFFAIRS**  
**STATE OF CALIFORNIA**

11 In the Matter of the Accusation Against:

Case No. *2013-234*

12 **ANGELA RAE HENRY**  
13 **1831 B. Beaver Street**  
14 **Santa Rosa, CA 95404**

**ACCUSATION**

15 **Registered Nurse License No. 650669**

16 **Respondent.**

17  
18 Complainant alleges:

19 **PARTIES**

20 1. Louise R. Bailey, M.Ed., RN (Complainant) brings this Accusation solely in her  
21 official capacity as the Executive Officer of the Board of Registered Nursing, Department of  
22 Consumer Affairs.

23 2. On or about January 7, 2005, the Board of Registered Nursing issued Registered  
24 Nurse License Number 650669 to Angela Rae Henry (Respondent). The Registered Nurse  
25 License was in full force and effect at all times relevant to the charges brought in this Accusation  
26 and will expire on April 30, 2014, unless renewed.

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1       “(a) Obtain or possess in violation of law, or prescribe, or except as directed by a licensed  
2 physician and surgeon, dentist, or podiatrist administer to himself or herself, or furnish or  
3 administer to another, any controlled substance as defined in Division 10 (commencing with  
4 Section 11000) of the Health and Safety Code or any dangerous drug or dangerous device as  
5 defined in Section 4022.

6       ...

7       “(e) Falsify, or make grossly incorrect, grossly inconsistent, or unintelligible entries in any  
8 hospital, patient, or other record pertaining to the substances described in subdivision (a) of this  
9 section.”

10       9. California Code of Regulations, title 16, section 1443, states:

11       “As used in Section 2761 of the code, ‘incompetence’ means the lack of possession of or  
12 the failure to exercise that degree of learning, skill, care and experience ordinarily possessed and  
13 exercised by a competent registered nurse as described in Section 1443.5.”

14       10. California Code of Regulations, title 16, section 1443.5 states:

15       “A registered nurse shall be considered to be competent when he/she consistently  
16 demonstrates the ability to transfer scientific knowledge from social, biological and physical  
17 sciences in applying the nursing process, as follows:

18       “(1) Formulates a nursing diagnosis through observation of the client's physical condition  
19 and behavior, and through interpretation of information obtained from the client and others,  
20 including the health team.

21       “(2) Formulates a care plan, in collaboration with the client, which ensures that direct and  
22 indirect nursing care services provide for the client's safety, comfort, hygiene, and protection, and  
23 for disease prevention and restorative measures.

24       “(3) Performs skills essential to the kind of nursing action to be taken, explains the health  
25 treatment to the client and family and teaches the client and family how to care for the client's  
26 health needs.

"(4) Delegates tasks to subordinates based on the legal scopes of practice of the subordinates and on the preparation and capability needed in the tasks to be delegated, and effectively supervises nursing care being given by subordinates.

"(5) Evaluates the effectiveness of the care plan through observation of the client's physical condition and behavior, signs and symptoms of illness, and reactions to treatment and through communication with the client and health team members, and modifies the plan as needed.

"(6) Acts as the client's advocate, as circumstances require, by initiating action to improve health care or to change decisions or activities which are against the interests or wishes of the client, and by giving the client the opportunity to make informed decisions about health care before it is provided."

11. Section 4022 of the Code states:

“Dangerous drug” or “dangerous device” means any drug or device unsafe for self-use in humans or animals, and includes the following:

“(a) Any drug that bears the legend: "Caution: federal law prohibits dispensing without prescription," "Rx only," or words of similar import.

“(b) Any device that bears the statement: "Caution: federal law restricts this device to sale by or on the order of a \_\_\_\_\_," "Rx only," or words of similar import, the blank to be filled in with the designation of the practitioner licensed to use or order use of the device.

“(c) Any other drug or device that by federal or state law can be lawfully dispensed only on prescription or furnished pursuant to Section 4006.”

## DRUG STATUTES

12. Dilaudid is a brand name for Hydromorphone. Hydromorphone is a Schedule II controlled substance as designated by Health and Safety Code section 11055(b)(1)(J), and a dangerous drug as designated by Business and Professions Code section 4022.

13. Hydrocodone is a Schedule II controlled substance as designated by Health and Safety Code section 11055(b)(1)(I) or a schedule III controlled substance if containing acetaminophen as designated by Health and Safety Code section 11056(c)(3-5), and a dangerous drug as designated by Business and Professions Code section 4022.

1 14. Percocet is a Schedule II controlled substance containing oxycodone and  
2 acetaminophen as designated by Health and Safety Code section 11055(b)(1)(M) and is a  
3 dangerous drug according to Business and Professions Code section 4022.

4 15. Oxycodone is a Schedule II controlled substance as designated by Health and Safety  
5 Code Section 11055(b)(1)(M) and is a dangerous drug according to Business and Professions  
6 Code Section 4022.

7 COST RECOVERY

8 16. Section 125.3 provides, in relevant part:

9 “(a) Except as otherwise provided by law, in any order issued in resolution of a disciplinary  
10 proceeding before any board within the department . . . , upon request of the entity bringing the  
11 proceedings, the administrative law judge may direct a licensee found to have committed a  
12 violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the  
13 investigation and enforcement of the case.

14 . . .

15 “(i) Nothing in this section shall preclude a board from including the recovery of the costs  
16 of investigation and enforcement of a case in any stipulated settlement.”

17 BACKGROUND

18 17. In September 2010, Respondent was working as a Registered Nurse at Petaluma  
19 Valley Hospital (PVH), in Petaluma California. On September 22, 2010 and September 23, 2010,  
20 administrators from PVH conducted a routine audit of narcotic inventory. The audit revealed 10  
21 oxycodone tablets were missing and unaccounted for on the unit which Respondent was working.  
22 As a result, an audit was conducted of narcotic administration by nurses working on the unit. The  
23 audit showed Respondent's narcotic withdrawal from the Pyxis machine was statistically higher  
24 than other nurses on the unit. Respondent's patient charting was reviewed for the period between  
25 September 4, 2010, and September 22, 2010. This review revealed approximately 38  
26 discrepancies regarding Respondent's removal of narcotics from the Pyxis machine and her  
27 charting of the administration or waste of the narcotic medications. Administrators at PVH  
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1 confronted the Respondent about the discrepancies. Although Respondent denied diverting  
2 narcotics, her employment was terminated on October 9, 2010.

3 **FIRST CAUSE FOR DISCIPLINE**  
4 **(Unprofessional Conduct)**  
5 **(Business and Professions Code Section 2761, subdivision (a)(1))**

6 18. Respondent has subjected her Registered Nurse license to disciplinary action under  
7 section 2761, subdivision (a), as defined by Code section 2761, subdivision (a)(1) (incompetence,  
8 or gross negligence in carrying out usual certified or licensed nursing functions), in that she  
9 repeatedly made documentation errors and failed to properly chart or record the administration,  
10 waste, or return of controlled substances regarding nine patients<sup>1</sup> in September 2010. The  
11 circumstances are as follows:

12 **Patient A**

13 19. Patient A had a physician's order for two Percocet (5 mg) as needed every three hours  
14 for moderate to severe pain. Respondent failed to properly document the administration of this  
15 medication on the following days and times.

16 a. On or about September 4, 2010, at 3:44 p.m., Respondent removed two 5 mg tablets  
17 of Percocet from the Pyxis machine. However, Respondent failed to document the  
18 administration, waste, or return of the medication.

19 b. On or about September 4, 2010, at 7:14 p.m., Respondent removed two 5 mg tablets  
20 of Percocet from the Pyxis machine. However, Respondent documented the administration of  
21 one 5 mg tablet but failed to document the administration of the remaining 5 mg tablet.

22 c. On or about September 5, 2010, at 3:35 p.m., Respondent removed two 5 mg tablets  
23 of Percocet from the Pyxis machine. However, Respondent failed to document the  
24 administration, waste, or return of the medication.

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28 <sup>1</sup> For purposes of confidentiality the patients are referred to as patients A-N throughout  
this accusation.

**Patient B**

20. Patient B had a physician's order for Norco 5/325 mg as needed every four hours for moderate pain and Norco 10/325 mg every four hours as needed for severe pain. Respondent failed to properly document the administration of this medication on the following days.

a. On or about September 4, 2010, at 5:36 p.m., Respondent removed one 10 mg tablet of Norco from the Pyxis machine. However, Respondent failed to document the administration, waste, or return of the medication.

b. On or about September 5, 2010, at 5:49 p.m., Respondent removed one 10 mg tablet of Norco from the Pyxis machine. However, Respondent failed to document the administration, waste, or return of the medication.

c. On or about September 5, 2010, at 9:43 p.m., Respondent removed one 10 mg tablet of Norco from the Pyxis machine. However, Respondent failed to specifically document its administration on the Medication Administration Report (MAR). Respondent did not document its waste or return. There was, however, an unsigned entry on the Pain/Comfort Assessment Flow Sheet dated September 5, 2010, at 10:00 p.m., which shows that Norco was administered but it does not show its affect on the patient's pain.

**Patient C**

21. Patient C had a physician's order for one tablet of Percocet as needed every four hours for pain scale levels of 3-6. The physician's order also included an order for two tablets of Percocet as needed every four hours for pain scale levels 7-10. Respondent failed to properly document the administration of this medication on the following days.

a. On or about September 4, 2010, at 6:02 p.m., Respondent removed two tablets of Percocet from the Pyxis machine. However, Respondent failed to document the administration, waste, or return of the medication.

**Patient D**

22. Patient D had a physician's order for one 5 mg tablet of Norco every three hours for moderate pain and two 5 mg tablets every three hours for severe pain. Respondent failed to properly document the administration of this medication on the following days.

1 a. On or about September 22, 2010, at 5:26 p.m., Respondent removed two 5 mg tablets  
2 of Norco from the Pyxis machine. However, Respondent failed to document the administration,  
3 waste, or return of the medication.

4 **Patient E**

5 23. Patient E had a physician's order for one 5 mg tablet of Norco as needed every four  
6 hours for mild pain and two 5 mg tablets of Norco as needed every four hours for severe pain.  
7 Respondent failed to properly document the administration of this medication on the following  
8 days.

9 a. On or about September 10, 2010, at 5:21 p.m., Respondent removed two 5 mg tablets  
10 of Norco from the Pyxis machine. However, Respondent failed to document the administration,  
11 waste, or return of the medication.

12 **Patient F**

13 24. Patient F had a physician's order for 10 mg of Oxycodone Immediate Release  
14 (Roxicodone) as needed every four hours for moderate to severe pain. Respondent failed to  
15 properly document the administration of this medication on the following days.

16 a. On or about September 8, 2010, at 4:41 p.m., Respondent removed two 5 mg tablets  
17 of Roxicodone from the Pyxis machine. However, Respondent failed to document the  
18 administration, waste, or return of the medication.

19 b. On or about September 9, 2010, at 4:18 p.m., Respondent removed two 5 mg tablets  
20 of Roxicodone from the Pyxis machine. However, Respondent failed to document the  
21 administration, waste, or return of the medication.

22 c. On or about September 10, 2010, at 5:41 p.m., Respondent removed two 5 mg tablets  
23 of Roxicodone from the Pyxis machine. However, Respondent failed to document the  
24 administration waste, or return of the medication.

25 d. On or about September 10, 2010, at 8:55 p.m., Respondent removed two 5 mg tablets  
26 of Roxicodone from the Pyxis machine. However, Respondent failed to document the  
27 administration, waste, or return of the medication.

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**Patient G**

25. Patient G had a physician's order for Dilaudid 1 mg IV as needed every two hours for severe pain, one 5 mg tablet of Norco every three to four hours for mild pain, and two 5 mg tablets of Norco as needed every three to four hours for moderate pain. Respondent failed to properly document the administration of these medications on the following days.

a. On or about September 22, 2010, at 7:37 p.m., Respondent removed 1 mg of Dilaudid from the Pyxis machine. Respondent failed to document the administration, waste, or return of the medication on the patient's Medication Administration Record. However, the Pain/Comfort Assessment Flow Sheet indicated Respondent documented the administration of .5 mg Dilaudid at 8:00 p.m. Respondent failed to document the administration, waste, or return of the remaining .5 mg of Dilaudid on any of the patient's medical records.

b. On or about September 22, 2010, at 7:38 p.m., Respondent removed two 5 mg tablets of Norco from the Pyxis machine. However, Respondent failed to document the administration, waste, or return of the medication.

c. On or about September 22, 2010, at 9:19 p.m., Respondent removed 1 mg of Dilaudid from the Pyxis machine. Respondent failed to document the administration, waste, or return of the medication on the Patient's MAR. However, the patient's Pain/Comfort Assessment Flow Sheet indicated the administration of .5 mg Dilaudid at 9:20 p.m.. Respondent failed to document the administration, waste, or return of the remaining .5 mg of Dilaudid.

**Patient H**

26. Patient H had a physician's order for one tablet of Percocet every six hours for moderate pain. Respondent failed to properly document the administration of this medication on the following days.

a. On or about September 8, 2010, at 6:26 p.m., Respondent removed one 5 mg tablet of Percocet from the Pyxis machine. Respondent indicated on the MAR that the medication was not given due to "PCA Somulent" but failed to document the return or waste of the medication.

1       b.    On or about September 9, 2010, at 6:35 p.m. Respondent removed one 5 mg tablet of  
2 Percocet from Pyxis machine. Respondent failed to document the administration, waste, or return  
3 of the medication.

4       **Patient N**

5       27.   Patient N had a physician's order for one 5 mg tablet of Norco as needed every four  
6 hours for mild to moderate pain and one 10 mg tablet of Norco as needed every four hours for  
7 moderate to severe pain. Respondent failed to properly document the administration of this  
8 medication on the following days.

9       a.    On or about September 14, 2010, at 3:59 p.m., Respondent removed one 10 mg tablet  
10 of Norco from the Pyxis machine. However, Respondent failed to document the administration,  
11 waste, or return of this medication.

12       b.    On or about September 14, 2010, at 6:12 p.m., Respondent removed two 5 mg tablets  
13 of Norco from the Pyxis machine. Respondent failed to document the waste or return of the  
14 medication.

15       c.    On or about September 15, 2010, at 3:59 p.m., Respondent removed one 10 mg tablet  
16 of Norco from the Pyxis machine. However, Respondent failed to document the administration,  
17 waste, or return of the medication.

18       d.    On or about September 15, 2010, at 6:36 p.m., Respondent removed one 10 mg tablet  
19 of Norco from the Pyxis machine. However, Respondent failed to document the administration,  
20 waste, or return of the medication.

21                               **SECOND CAUSE FOR DISCIPLINE**  
22                               **(False Entry in Medical Records)**  
23                               **(Business and Professions Code Section 2762, subd. (e))**

24       28.   Respondent has subjected her license to disciplinary action under section 2762,  
25 subdivision (e) (falsify, or make grossly incorrect, grossly inconsistent, or unintelligible entries),  
26 in that Respondent failed to properly document the administration and waste of narcotics in  
27 patient records. The circumstances involving improper documentation and waste of narcotics in  
28 patient records are explained in paragraphs 18 through 27, above.

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